

Private and Public Adjudication: Institutional Design and Legitimacy









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Public and private divide

- Public and private substantive law
- Private and public adjudication
- States cannot be subject to the same legal procedures and moral approaches as private individuals?
- Trade-offs involved in private and public adjudication, implications for the choice of methods of dispute resolution, the rule of law and institutional legitimacy

Brief history of adjudication

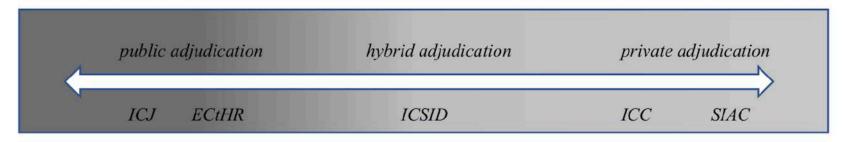
- Private adjudication existed long before the emergence of states (still exists in tribal societies)
- Lex mercatoria (the law of merchants) in the Middle Ages
- Public courts looked like private institutions (selffunded, competing for business)
- Second half of the 20th century private actors grow in importance
- Wanted to avoid domestic courts, created private institutional methods of dispute resolution
- The debate about legitimacy and the rule of law

Institutions

- Protection of property competing jurisdictions along the public-private spectrum:
 - International Court of Justice
 - European Court of Human Rights
 - International Centre for Settlement of Investment Disputes
 - International Chamber of Commerce
 - Singapore International Arbitration Centre

Public-private spectrum

Table 1. Public and private adjudication institutions continuum



Public and private adjudication:

key differences

- Adjudicators: appointment methods and criteria, tenure and background
- Transparency and confidentiality
- Applicable substantive law: principles and rules
- The length of proceedings
- Costs of adjudication
- Review of decisions: internal and external

Key differences

Applicable law

Disputes are resolved primarily on the basis of pubic law with open-ended principles playing the most important role

Disputes are resolved on the basis of public and private national and international law with open-ended principles playing the most important role Disputes are resolved primarily on the basis of private national law rules playing the most important role

Setting precedents

Decisions in earlier cases often serve as guidance for future cases

Decisions in earlier cases often serve as guidance for future cases Decisions in earlier cases do not serve as guidance for future cases

Review mechanisms

An internal review mechanism of rendered decisions in limited circumstances

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No internal review mechanism of rendered decisions

Review by courts

Decisions cannot be challenged or set aside by domestic courts

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Key differences

Funding	Institutions are established by and funded by states with no or nominal fees for the disputing parties	Institution funded primarily by parties but subsidized by an intergovernmental organization with some fees for the parties	Institutions are established by and funded by private actors with significant fees for the parties
Appointment and tenure of adjudicators	Adjudicators appointed by states, mostly for fixed terms	Adjudicators appointed by parties or the institution for each case	Adjudicators appointed by parties or the institution for each case
Diversity of adjudicators	Rigid requirements on diversity of adjudicators on geographic and development level of the country of origin	No requirements on diversity of adjudicators on geographic and development level of the country of origin	No requirements on diversity of adjudicators on geographic and development level of the country of origin
Adjudicators' background	Adjudicators primarily have public law and public service background	Adjudicators have private law and/or private practice background	Adjudicators primarily have private law and private practice background
Transparency	Decisions and other procedural documents are published	Decisions and other procedural documents are published in most cases	Decisions and other procedural documents are confidential by default

Advantages of private adjudication

- Why parties prefer to resort to private adjudication?
 - to resolve disputes quicker and confidentially
 - to select their own adjudicators
 - cheaper for the taxpayers (parties cover the costs of proceedings)

Transactional nature of private adjudication

- private adjudication does not aim at setting or clarifying the rules of conduct for future disputes
- does not allow third parties to know the rules of conduct in advance to prevent undesirable activities.

Promoting legal certainty

- Important rule of law requirement: resolution of disputes by application of the law, rather than the exercise of discretion
- Open-ended principles giving adjudicators a significant discretion to interpret such laws and practices and imposing their vision
- Weak or non-existent correction or appeal mechanisms
- Secrecy of adjudication
- Facilitation of private ordering, securing a consistent body of case law, promoting public policy goals

Adjudication and reforms

- Public adjudication better serves as vehicle for reform, increasing legal certainty and achieving socially desirable outcomes
- Private adjudication is not particularly good because of
 - the transactional nature of private adjudication institutions
 - the lack of publicity
 - much weaker law-making function

Legitimacy: not absolute but relative

- Acceptance of an institution as designed and operated in accordance with generally recognized principles of due process
- depends on who has established an institution public or private actors.
- Legitimacy plays more important role for int'l courts and tribunals than legitimacy of domestic courts
- int'l courts and tribunals have no enforcement or sanctioning power for non-compliance and their authority
- their credibility relies on being legitimate in the eyes of domestic courts and governments.

Representative adjudication?

- In public adjudication process, such as ICJ and ECtHR, states appoint judges who represent different developmental and geographic constituencies
- In private and hybrid dispute settlement adjudicators are typically appointed regardless of whether they reflect the communities they serve.
- One of the core elements of the rule of law is resolution of dispute by those who reflect the makeup of the communities they serve.
- The mismatch between those who act as adjudicators and respondents undermines the legitimacy of the system.

Challenges for hybrid institutions

- Hybrid institutions such as ICSID established by states but serving private parties
- Legitimacy in the eyes of private parties
- Forum shopping (other dispute resolution institutions or rely on private contracts with states)
- Legitimacy in the eyes of states (confidentiality, appointment of adjudicators, applicable law and review mechanisms)

Public and private adjudication learning from each other

- Improving consistency and predictability (by introducing selective review of the most important decisions, transparency)
- Adjudicators better represent the disputing "constituencies" and qualified in domestic <u>and</u> international law, public law <u>and</u> private law
- Access to legal aid (as ECtHR and the ICJ)

Questions?

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